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United Nations Development Programme

Country: Yemen

Initiation Plan

Project Title	:	Resilient Opportunities for Recovery and Transition- Mine Action, Yemen
Expected UNSDCF/CPD Outcome(s)	:	By 2026, people in Yemen, especially women, adolescents, girls and those at risk of being left behind, become more resilient to economic shocks by increasing their income security and access to decent work.
Expected CPD Output(s)	:	Output 3.3. Capacities of national institutions improved to manage the mine action sector and improve community safety and protection from explosive ordnance
Initiation Plan Start/End Dates	:	September 2025 – September 2026
Implementing Partner	:	UNDP

The Project Initiation Plan discussed here will prepare the ground for more comprehensive support to the Internationally Recognized Government of Yemen along the lines of the UN MAP, most notably in preparing the readiness of the relevant national institutions to take on increasingly more complex responsibilities in the broader context of the UN MAP. The main **outcome** of the pilot project is: *Institutional Strengthening & Mine Action National and local bodies are prepared to lead inclusive recovery and land clearance.* The project will have three (3) concrete outputs: **Output 1**: Legal framework documents are completed and used; **Output 2**: Capacity of the YMACC is enhanced, and **Output 3**: UN mine action road map for mine action completed

Programme Period: 2022-2025

Quantum Project Number: 01004989

Quantum Award Number: TBD

Gender Marker: GEN3

Total resources required	1,453,998
Total allocated resources:	
• Regular	_____
• Other:	
○ Donor	FW 1.453.998
○ Donor	_____
○ Government	_____
Unfunded budget:	
In-kind Contributions	_____

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Agreed by UNDP Yemen CO RR: Zena Ali Ahmad

Signed by: Zena Ali Ahmad A9BC21BC549E43F...

07-Oct-2025

برنامج الأمم المتحدة الإنمائي اليمن UNITED NATIONS DEVELOPMENT PROGRAMME YEMEN

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I. PURPOSE AND EXPECTED OUTPUT

Context

Yemen remains one of the world's most complex humanitarian crises, with over **19.5 million people in need of humanitarian assistance in 2025** – 1.3 million people more than last year. Prolonged conflict, displacement, and economic collapse have devastated lives and livelihoods. Explosive ordnance (EO) contamination is a major obstacle to recovery and peace, with 260 civilian casualties reported in 2024 alone.

The Landmine Monitor report for 2024 indicates that Yemen ranks fifth among the countries with the highest casualty count in the world due to landmines and Explosive Remnants of War (ERWs). The Civilian Impact Monitoring Project (CIMP) reports that from 01 January to 31 December 2024, landmines, UXO and IED were responsible for 260 civilian casualties, including 84 fatalities.

Al Hodeidah suffers from the highest number of casualties, but high levels of contamination are also recorded in Abyan, Ad Dali, Aden, Al Jawf, Hajjah, Laheg, Marib, Sa'ada, Sana'a, Shabwah and Taiz, and particularly in those areas where there are high number of IDPs. According to the UN and Partners Yemen Humanitarian Needs and Response Plan for 2025, the estimated number of people who need Mine Action assistance is over 5 million persons.

The landmine and Explosive Remnants of War (ERW) contamination poses severe blockages to humanitarian, recovery and development efforts, including the Durable Solutions framework. Climate change exacerbates the problem because of flooding (landmines migrate) and drought (which creates further displacement and demand for natural resources). The scale and complexity of explosive ordnance (EO) contamination create lasting risks that can persist for decades.

Despite the efforts of national MA actors such as Yemen Executive Mine Action Centre (YEMAC) and Yemen Mine Action Coordination Centre (YMACC), the Government of Yemen has acknowledged the need for sustained international support to develop an efficient and effective national Humanitarian Mine Action (HMA) programme. However, funding cuts since 2022 have left institutions dormant. In response, the UN has reprioritized MA in the 2025 Humanitarian Response Plan and tasked UNDP with sector leadership.

UNDP and Mine Action in Yemen

UNDP, as a long-standing partner in Yemen and the lead UN agency on MA in Yemen, brings decades of experience in MA and crisis response globally. Building on its operational presence and partnerships in Yemen, UNDP is well-positioned to support the Government in strengthening national MA architecture, enhancing coordination, and delivering integrated MA services across all pillars of MA. This includes technical assistance, institutional capacity development, and support for policy and legal frameworks aligned with International Mine Action Standards (IMAS).

UNDP Mine Action support is part of the UN Mine Action Programme (MAP) in Yemen (currently existing in broad outlines), which is designed to be agile and responsive to the evolving needs of affected communities and government priorities. It aims to embed MA within a broader multidimensional crisis response, linking humanitarian, development, and peacebuilding efforts. The Programme will apply adaptive management principles to ensure flexibility in implementation and responsiveness to contextual shifts.

The UNDP MAP aims to achieve six interlinked outcomes that contribute to these strategic impacts. These outcomes are influenced by multiple stakeholders and external factors, but the Programme will make a critical contribution through its direct interventions:

1. Safe and productive land use improves livelihoods and access to basic services, enhancing quality of life and environmental sustainability.
2. Responsive and equitable nationally owned MA, through improved governance, institutional capacity, and increased local implementation.

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3. Improved quality of life for EO victims, including access to medical care, psychosocial support, and socio-economic inclusion.
4. Reduced risk of harm, enabling safe returns, freedom of movement, and access to essential services.
5. Integration of MA with humanitarian, development, and peacebuilding initiatives, ensuring coherence and maximizing impact.
6. Measurable progress toward treaty compliance, including reporting obligations and national policy alignment.

The Project Initiation Plan discussed here will prepare the ground for more comprehensive support to the Internationally Recognized Government of Yemen along the lines of the UN MAP, most notably in preparing the readiness of the relevant national institutions to take on increasingly more complex responsibilities

The Project Initiation Plan

This project aims to strengthen the institutional capacity of the Yemen Mine Action Coordination Centre (YMACC) under the IRG, enabling strategic coordination, quality assurance, and efficient resource management in line with International Mine Action Standards (IMAS), so that it is ready to take on responsibilities in the broader context of the UN MAP.

The main **outcome** of the pilot project is: *Institutional Strengthening & Mine Action National and local bodies are prepared to lead inclusive recovery and land clearance.*

The project will have three (3) concrete outputs:

- **Output 1**: Legal framework documents are completed and used
- **Output 2**: Capacity of the YMACC is enhanced
- **Output 3**: UN mine action road map for mine action completed

Approach

Localization through area-based planning

Rather than scatter resources across entire provinces, the project works in well-defined displacement hotspots.

Partnership with government and community institutions

National line ministries set policy parameters; district councils approve annual recovery plans; communities are involved in tracking day-to-day performance. International partners supply technical depth, but ownership remains local.

Mainstreaming of gender, displacement, and risk

All outcome indicators are disaggregated by sex and displacement status; gender-based-violence response and risk education are embedded in institutional protocols, not treated as stand-alone projects.

Mainstreaming conflict-sensitivity

All activities are designed and implemented through a conflict-sensitive lens to ensure they are inclusive, context-aware, and responsive to local dynamics.

Advancing HDP nexus

The project will follow the HDP Nexus through bridging immediate recovery needs with medium- and long-term development priorities, while deliberately integrating peacebuilding and social cohesion. It aims to support shifting from short-term relief to sustainable recovery and resilience.

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II. MANAGEMENT ARRANGEMENTS

The **management and coordination** of the project is led by the **Team Leader for Governance and Peace Building**, who serves as the overarching leader, ensuring that the project remains coherent with the Country Office's strategies and plans while also complying with established processes.

On the technical side, the project is supported by the **Mine Action Chief Technical Adviser (CTA)**, who acts as a key adviser to the Resident Representative (RR). The CTA is responsible for building the capacity of the Yemen Mine Action Coordination Centre (YMACC), managing the project, and guiding the UN Country Team's mine action priorities and aspirations.

For monitoring and accountability, a **Monitoring and Evaluation (M&E) Reporting Officer** (cost-shared) is tasked with designing the project's M&E plan, implementing monitoring activities, conducting evaluations, and compiling reports to track progress and results.

Operational and administrative support is provided by an **Administrative Assistant** (cost-shared), who supports the CTA with compliance and reporting requirements, as well as with procurement and financial management functions.

III. MONITORING

Monitoring for the Initiation Plan in Yemen CO will be comprehensive and adapted to the scope and duration of the plan, ensuring that both output and activity-level results are systematically tracked, reviewed, and assessed.

1. Monitoring Tools and Mechanisms

Given the complexity and expected duration (e.g., 9 months for pilot activities), the following monitoring tools and mechanisms will be used:

- **Quarterly Data Collection:** Country teams will collect indicator data and risk updates every quarter, validating information through field checks or third-party visits.
- **Unified Dashboard:** All monitoring data will be uploaded to a shared dashboard, which feeds into a portfolio-level system for annual quality assurance reviews and consolidated progress reports.
- **Field Monitoring:** Programmatic field monitoring will include site visits, interviews, and reviews of delivery against activities and indicators, conducted quarterly or as needed to identify bottlenecks and inform adaptive management.
- **Beneficiary Feedback:** Continuous feedback will be gathered through community surveys, suggestion boxes, hotlines, and focus group discussions to ensure interventions are relevant, inclusive, and do no harm.
- **Risk Monitoring:** Updated risk registers and partner spot-check will be maintained quarterly to identify and treat context, fiduciary, and environmental-social risks.

2. Review and Assessment

- **Quarterly Reviews:** Results and risks will be reviewed quarterly at the country level, with adjustments to work plans and budgets if targets are off-track.
- **Adaptive Management:** Insights from monitoring will be used to modify targeting, messaging, or delivery methods as needed.

3. Reporting

- **Initiation Phase Report:** At the end of the Initiation Plan, an Initiation Phase Report will be prepared, summarizing progress, challenges, and lessons learned.

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- **Project Document:** The full project document will be attached if developed. If the initiation phase does not produce a full project, an explanation will be provided.

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IV. WORK PLAN

Period[1]:

EXPECTED OUTPUTS *And baseline, indicators including annual targets*	PLANNED ACTIVITIES *List activity results and associated actions*	TIMEFRAME						RESPONSIBLE PARTY	PLANNED BUDGET		
		Q1	Q2	Q3	Q4	Q5	Q6		Funding Source	Budget Description	Amount
Output 1 Legal framework documents completed and being used *Baseline:0* *Indicators: number of documents utilised* *Targets: 3* *Related CP outcome:*	1. Activity Result inclusive framework development -Activity action: workshops to develop framework documents. One per document such as prioritisation or liability etc. -Activity action: workshop reports and documents	X	X	X	X			UNDP			110,000
	2. Activity Result: frame works circulated to all parties -Activity action. Publishing on-line of frameworks -Activity action: translation of documents into Arabic.	X	X	X	X			UNDP			110.000
	3. Activity Result: Framework relevance is maintained - Action establish review processes - Action test review processes		X	X	X			UNDP			80,000
Sub-TOTAL 1											**300,000**
Output 2 enhance the capacity of the YMACC *Baseline:0* *Indicators: capacity development plan* *Targets:1*	1. Activity Result assessment of the YMACC -Activity action self-assessment form completed -Activity action analysis of the assessment	X	X					UNDP			80,000
	2. Activity Result enhancement plan completed -Activity action. Plan drafted -Activity action Plan review and agreed by the IRG		X	X				UNDP			80,000
	3. Activity Result capacity enhancement plan implemented. - Action coaching/mentoring plan and activities actioned. - Action			X	X			UNDP			400,000

[1] Maximum 18 months

Related CP outcome:	4. Activity Result -Action -Action										
Sub-TOTAL 2											**560,000**

Output 3 UN mine action road map for mine action completed *Baseline:* *Indicators:* *Targets:* *Related CP outcome:*	1. Activity Result road map updated to reflect current situation -Activity action review the road map with the UNCT -Activity action completed Version 2 of the road map and confirm through the UNCT		X					UNDP			200.000
	2. Activity Result Buy in from the IRG -Activity action socialise the road map with the IRG/YMACC -Activity action agreement of mandates, constraints etc of the road map.		X	X				UNDP			100.000
	3. Activity Result plan funded - Action socialisation of the road map with donors - Action funding plan developed			X	X			UNDP			113,090.76
Sub-TOTAL 3											**413,090.76**
DES 5.9 %											**85,785.88**
Indirect Cost-GMS %7											**95,121.36**
Total											**1,453,998**